

Compliance Monitor

Register of Projects

Quarter

3

2012



CIDB iTENDER/ROP COMPLIANCE MONITOR; OCTOBER 2012

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The *cidb iTender/RoP Compliance Monitor* provides indicators of the level of compliance and non-compliance with the iTender/Register of Projects by client bodies. These indicators can be used by clients to verify their non-compliance with the *cidb* regulations, and for the *cidb* to support enforcement actions and sanctions.

This *Compliance Monitor* is being rolled-out incrementally, and currently focuses on:

- selected national and provincial infrastructure departments;
- public entities; and
- Metropolitan Councils.

The *Compliance Monitor* will be extended to local authorities in due course.

1. Introduction

Information on tender notices, tender awards, and project closure is of paramount importance to the *cidb*, and provides the basis, amongst others, for:

- gathering reliable information on public sector construction expenditure, at a provincial level and at various tender Grades;
- assessing supply and demand in the construction industry;
- promoting and increasing transparency and accountability in construction procurement;
- monitoring and assessing the level of expenditure (through main contracts) on black-, women- and youth-owned construction enterprises; and
- monitoring compliance with and the impact of *cidb* Best Practices.

The Construction Industry Development Regulations of 2004, as amended, were developed in terms of the CIDB Act 38 of 2000 to support the above objectives. In terms of these Regulations, employers in the public sector must comply with requirements for project registration, award and closure as follows:

- a) for the public sector, on projects of which the value exceeds R200 000.00; or
- b) for a public entity listed in Schedule 2 of the Public Finance Management Act, on projects of which the value exceeds R10 million.

Specifically, in terms of the CID Regulations, employers (or clients) must comply with the following:

- a) registration of employers and employer's representatives on the *cidb Register of Projects* in terms of Clause 20;
- b) advertisement of tender invitations *cidb iTender/Register of Projects* in terms of Clause 38(6) (transitional measure);
- c) registration of the tender award in terms of Clause 18; and
- d) contract completion or cancellation in terms of Clause 21, once the transitional measures have been removed.

In the case of the public sector organisations and public entities, non-compliance with the *cidb* Regulations must in terms of Clause 21(4) be reported to the Auditor General, and can also result in fines being applied.

It is the *cidb*'s aim and objective that this *Compliance Monitor* will contribute to improving compliance with the *cidb* Regulations with regard to the registration of tender notices, tender awards and contract completion – and thereby contributing to a better understanding of public sector infrastructure spend and the development of the construction industry.

2. Background and Analysis

The background and key assumptions used in developing and in interpreting the cidb *iTender/RoP Compliance Monitor* are highlighted below.

2.1 Tender Notices

In addition to the cidb requirement that tender advertisements are to be recorded on the cidb *iTender/Register of Projects*, it is a National Treasury requirement that all public sector and public entities tenders are advertised in the *Government Tender Bulletins*. Details of advertised tenders have therefore been obtained from the *Government Tender Bulletins* as well as online sources such as *Online Tenders* and *Tenderscan*.

Details of non-compliance with the cidb has then been obtained by comparing tender notices recorded within the cidb *iTender/Register of Projects* and those recorded in the *Government Tender Bulletins* and the online sources consulted. As the *Government Tender Bulletins* and the online tender scanning services provide a relatively comprehensive picture of all public sector and public entity tenders, the assessment of non-compliance is relatively comprehensive.

Notwithstanding this, the cidb views the details of non-compliance reported on in this *Compliance Monitor* as indicators only, and it is the cidb's stance that the clients have the responsibility to provide evidence of mis-interpretation of non-compliance to the cidb.

2.2 Tender Awards

Details of tender awards (or contract awards) are obtained from the *Government Tender Bulletins* and compared with the tender awards recorded on the cidb *iTender/Register of Projects*. It is however not a requirement that all public sector and public entities contract awards are recorded in the *Government Tender Bulletins*, and the assessment of compliance with the recording of contract awards in the cidb *iTender/Register of Projects* is therefore not comprehensive.

The following indicators of non-compliance with the cidb requirements for registering tender awards on the cidb *iTender/Register of Projects* are used in the *Compliance Monitor*:

- i tender awards recorded in the *Government Tender Bulletins*, but not recorded in the cidb *iTender/Register of Projects*;
- ii tender notices recorded in the cidb *iTender/Register of Projects*, but not recorded in the cidb *iTender/Register of Projects* as tender awards within 90 days of the tender closing date; and
- iii tender notices recorded in the *Government Gazette*, but not recorded in the cidb *iTender/Register of Projects* as tender awards within 90 days of the tender closing date.

Items (ii) and (iii) above are clearly only indicators of non-compliance, and do not take into account the non-award or cancellation of tenders, etc. Notwithstanding this, items (ii) and (iii) are however important indicators, and it is the cidb's stance that the clients have the responsibility to provide evidence of mis-interpretation of non-compliance to the cidb.

2.3 Contract Completion

Indicators of non-compliance with cidb requirements for recording of contract completion and/or contract termination will be included in due course.

3. Tender Notices

Details of the number of tender notices for selected public sector organisations and public entities that are recorded in *Government Tender Bulletins* but not recorded on *cidb iTender/Register of Projects* for the period 2011Q4 to 2012Q3 is shown on the following pages. In addition, details of the number of tender notices for selected public sector organisations and public entities recorded in *Government Tender Bulletins* which are also recorded on *cidb iTender/Register of Projects* is also shown. Collectively these tables give an indication of the extent of compliance or non-compliance by the client bodies.

The following clients are largely not using the *cidb iTender/Register of Projects* (10% compliance or less):

- Airports Company South Africa Limited (ACSA)
- Eskom Holdings Limited
- Department of Health; KwaZulu-Natal
- Department of Public Works, Roads and Transport; Mpumalanga
- Department of Public Works, Roads and Transport; North West
- Buffalo City Local Municipality (BCLM)
- City of Tshwane Metropolitan Municipality (CTMM)
- Coega Development Corporation (Coega)
- Independent Development Trust (IDT)
- Department of Transport; KwaZulu-Natal

Clients with the highest rate of compliance (80% or greater) include:

- Transnet Capital Projects
- Department of Public Transport, Roads And Works; Johannesburg
- Department of Public Works; Limpopo
- Department of Rural Development and Land Reform; Limpopo
- National Department of Public Works
- Department of Transport, Roads and Public Works; Northern Cape
- Department of Rural Development and Land Reform; KwaZulu-Natal
- Department of Rural Development and Land Reform; Free State
- Department of Transport and Public Works; Western Cape (SCM)
- City of Cape Town Metropolitan Municipality (CCTMM)
- Department of Public Works; Eastern Cape
- Johannesburg Water
- Department of Sport and Recreation; KwaZulu-Natal
- The South African National Roads Agency Ltd

Details of individual tenders are available from the *cidb* on request.

Number of Non-Compliant Tender Notices per Quarter

Client	201104	201201	201202	201203
Airports Company South Africa Limited (ACSA)	15	4	5	
Department of Water Affairs			1	2
Development Bank of Southern Africa (DBSA)	14			
Eskom Holdings Limited	3	9	27	5
Independent Development Trust (IDT)	121	65	18	22
National Department of Public Works			12	12
The South African National Roads Agency Ltd	1	1	3	15
Transnet Rail Engineering	4	3	9	70
Department of Agriculture and Land Administration; Northern Cape	12	3	2	
Department of Agriculture; Limpopo	1		9	
Department of Education; Free State	5			
Department of Education; Limpopo	4			
Department of Education; North-West	5	2		
Department of Education; Western Cape	11			
Department of Health; Free State		1		
Department of Health; KwaZulu-Natal	345	23	184	598
Department of Infrastructure Development; Gauteng	29	62	3	
Department of Public Works, Roads and Transport; Mpumalanga	12	4	18	
Department of Public Works, Roads and Transport; North West	5	9	3	4
Department of Public Works; Eastern Cape		1	3	1
Department of Public Works; Free State	3			
Department of Public Works; KwaZulu-Natal	33	4	2	
Department of Public Works; Nelspruit		9		
Department of Roads and Public Works; Eastern Cape	34	34	4	
Department of Roads and Transport; Limpopo	1	1		
Department of Rural Development and Agrarian Reform; Eastern Cape	8			
Department of Rural Development and Land Reform; Free State		2		
Department of Rural Development and Land Reform; KwaZulu-Natal				1
Department of Sport and Recreation; KwaZulu-Natal		3		
Department of Transport and Public Works; Western Cape (Roads)	3			
Department of Transport and Public Works; Western Cape (SCM)	2			26
Department of Transport, Roads and Public Works; Northern Cape			1	
Department of Transport; KwaZulu-Natal	68	82	294	304
Buffalo City Local Municipality (BCLM)	3	5	12	8
City of Cape Town Metropolitan Municipality (CCTMM)	2	2	3	9
City of Johannesburg Housing Department	1			
City of Johannesburg Metropolitan Municipality (CJMM)	1	2		
City of Tshwane Metropolitan Municipality (CTMM)	17	11	19	15
Coega Development Corporation (Coega)	51	15	13	23
Ekurhuleni Metropolitan Municipality (EMM)	16	13	4	11
Ethekwini Metropolitan Municipality (EMM)	41	52	7	8
Johannesburg Development Agency	2	6	3	
Johannesburg Water	1		1	2
Mandela Bay Development Agency (MBDA)		1		
Mangaung Local Municipality	14	5	1	
Nelson Mandela Bay Municipality (NMBM)		2		1

Number of Compliant Tender Notices per Quarter

Client	201104	201201	201202	201203
Department of Water Affairs	2	2	3	
Development Bank of Southern Africa (DBSA)	4			
Independent Development Trust (IDT)	16	3		2
National Department of Public Works	408	240	384	636
The South African National Roads Agency Ltd	19	14	17	28
Transnet Capital Projects	10	13	6	
Transnet Rail Engineering	6	7	12	14
Department of Agriculture and Land Administration; Northern Cape	2	2		
Department of Education; Western Cape		3	2	
Department of Health and Social Development; Limpopo	10			
Department of Health; Mmabatho			4	
Department of Infrastructure Development; Gauteng	25	14	17	
Department of Public Transport, Roads And Works; Johannesburg	6	14		
Department of Public Works; Eastern Cape	3	4	7	22
Department of Public Works; Free State	5	2	1	
Department of Public Works; KwaZulu-Natal	5	2	5	
Department of Public Works; Limpopo	22			
Department of Public Works; Nelspruit	2			
Department of Roads and Public Works; Eastern Cape	17	2		
Department of Roads and Transport; Limpopo		4		
Department of Rural Development and Agrarian Reform; Eastern Cape	1		18	
Department of Rural Development and Land Reform; Free State	1	24		
Department of Rural Development and Land Reform; KwaZulu-Natal	7	1		5
Department of Rural Development and Land Reform; Limpopo		14	1	1
Department of Sport and Recreation; KwaZulu-Natal		15		
Department of Transport and Public Works; Western Cape (Roads)	2			
Department of Transport and Public Works; Western Cape (SCM)	32	10	62	200
Department of Transport, Roads and Public Works; Northern Cape	5	5	14	
Department of Transport; KwaZulu-Natal	4	26	18	26
City of Cape Town Metropolitan Municipality (CCTMM)	66	47	22	26
City of Johannesburg Housing Department	5	2	1	
City of Johannesburg Metropolitan Municipality (CJMM)	1	1		
Coega Development Corporation (Coega)				5
Ekurhuleni Metropolitan Municipality (EMM)	16	16	3	1
Ethekewini Metropolitan Municipality (EMM)		1		33
Johannesburg Development Agency	6	2	3	
Johannesburg Water	3	3	4	14
Mangaung Local Municipality	1	20		

Tender Notices Compliance Ratio (%)

Client	Number of Tenders	Compliance Ratio
Airports Company South Africa Limited (ACSA)	24	0%
Development Bank of Southern Africa (DBSA)	18	22%
Eskom Holdings Limited	44	0%
Independent Development Trust (IDT)	247	9%
National Department of Public Works	1692	99%
The South African National Roads Agency Ltd	98	80%
Transnet Capital Projects	29	100%
Transnet Rail Engineering	125	31%
Department of Agriculture and Land Administration; Northern Cape	21	19%
Department of Education; Western Cape	16	31%
Department of Health; KwaZulu-Natal	1150	0%
Department of Infrastructure Development; Gauteng	150	37%
Department of Public Transport, Roads And Works; Johannesburg	20	100%
Department of Public Works, Roads and Transport; Mpumalanga	34	0%
Department of Public Works, Roads and Transport; North West	21	0%
Department of Public Works; Eastern Cape	41	88%
Department of Public Works; Free State	11	73%
Department of Public Works; KwaZulu-Natal	51	24%
Department of Public Works; Limpopo	22	100%
Department of Public Works; Nelspruit	11	18%
Department of Roads and Public Works; Eastern Cape	91	21%
Department of Rural Development and Agrarian Reform; Eastern Cape	27	70%
Department of Rural Development and Land Reform; Free State	27	93%
Department of Rural Development and Land Reform; KwaZulu-Natal	14	93%
Department of Rural Development and Land Reform; Limpopo	16	100%
Department of Sport and Recreation; KwaZulu-Natal	18	83%
Department of Transport and Public Works; Western Cape (SCM)	332	92%
Department of Transport, Roads and Public Works; Northern Cape	25	96%
Department of Transport; KwaZulu-Natal	822	9%
Buffalo City Local Municipality (BCLM)	28	0%
City of Cape Town Metropolitan Municipality (CCTMM)	177	91%
City of Tshwane Metropolitan Municipality (CTMM)	62	0%
Coega Development Corporation (Coega)	107	5%
Ekurhuleni Metropolitan Municipality (EMM)	80	45%
Ethekewini Metropolitan Municipality (EMM)	142	24%
Johannesburg Development Agency	22	50%
Johannesburg Water	28	86%
Mangaung Local Municipality	41	51%

4. Tender Awards

The number of tender awards for selected public sector organisations and public entities recorded in *Government Tender Bulletins* but not recorded on [cidb iTender/Register of Projects](#) for the period 2011Q4 to 2012Q3 is shown on the following pages. The number of tender awards for selected public sector organisations and public entities recorded in *Government Tender Bulletins* which are also recorded on [cidb iTender/Register of Projects](#) is also shown on the following pages. Collectively these tables give an indication of the extent of compliance or non-compliance by the client bodies.

However it should be noted that it is not mandatory for government departments to publish details of tender awards, and the assessment of non-compliance is therefore limited to those clients that have elected to publish details of tender awards in the government Gazette.

Low levels of compliance (*30% or less*) are seen for:

- Department of Health; KwaZulu-Natal
- Department of Transport; KwaZulu-Natal

Relatively high levels of compliance (*70% or more*) are seen for:

- Department of Transport and Public Works; Western Cape (SCM)
- National Department of Public Works

Details of individual tenders are available from the [cidb](#) on request.

Number of Non-Compliant Tender Awards per Quarter

Client	201104	201201	201202	201203
Department of Agriculture and Rural Development		4		
Department of Environmental Affairs & Tourism			1	1
Department of Rural Development and Land Reform				2
Department of Water Affairs		2	2	
National Department of Public Works	1	27	15	2
Department of Arts and Culture; KwaZulu-Natal	1		1	
Department of Finance; Gauteng		1		
Department of Health; KwaZulu-Natal	3	2	4	47
Department of Infrastructure Development; Gauteng				1
Department of Public Works; KwaZulu-Natal	39	46	11	6
Department of Rural Development and Land Reform; KwaZulu-Natal	3			
Department of Sport and Recreation; KwaZulu-Natal		3		
Department of Transport and Public Works; Western Cape (SCM)	1		3	1
Department of Transport; KwaZulu-Natal	13	7	5	7

Number of Compliant Tender Awards per Quarter

Client	201104	201201	201202	201203
Department of Water Affairs			5	
National Department of Public Works	14	80	73	6
Department of Education; Western Cape	3			
Department of Public Works; KwaZulu-Natal	21	13	16	3
Department of Rural Development and Land Reform; KwaZulu-Natal	1			
Department of Sport and Recreation; KwaZulu-Natal		1		
Department of Transport and Public Works; Western Cape (SCM)	18	14	13	13
Department of Transport; KwaZulu-Natal			11	

Tender Awards Compliance Ratio (%)

Client Description	Number of Tenders	Compliance Ratio
Department of Water Affairs	9	56%
National Department of Public Works	218	79%
Department of Health; KwaZulu-Natal	56	0%
Department of Public Works; KwaZulu-Natal	155	34%
Department of Transport and Public Works; Western Cape (SCM)	63	92%
Department of Transport; KwaZulu-Natal	43	26%

Indicators of non-compliance with the requirements for the award of tenders is given on the following page, in which the number of tender notices recorded on iTender/RoP which have not been recorded as being awarded within the last 90 days on iTender/RoP are given (other than those recorded as being cancelled, etc.).

These indicators suggest high levels of non-compliance with requirements of the registration of tender awards for:

- National Department of Public Works
- Department of Transport and Public Works; Western Cape (SCM)
- City of Cape Town Metropolitan Municipality (CCTMM)
- Department of Public Works; KwaZulu-Natal
- The South African National Roads Agency Ltd
- Ekurhuleni Metropolitan Municipality (EMM)
- Department of Public Works; Eastern Cape
- Transnet Capital Projects
- Department of Public Transport, Roads And Works; Johannesburg
- Department of Infrastructure Development; Gauteng
- Independent Development Trust (IDT)
- Ethekewini Metropolitan Municipality (EMM)
- Department of Transport; KwaZulu-Natal
- Department of Transport, Roads and Public Works; Northern Cape

Number of Tender Notices on iTender/RoP not Awarded per Quarter

Client	200902	200903	200904	201001	201002	201003	201004	201101	201102	201103
Independent Development Trust (IDT)							7		1	3
National Department of Public Works	55	105	60	15	25	5	110	35	25	195
The South African National Roads Agency Ltd	13	1	2	1	3	2	3	2	3	7
Transnet	1	2				1	1			4
Department of Public Transport, Roads And Works; Johannesburg	4	4	6				8	6	40	2
Department of Public Works; Eastern Cape	14	12	7	9	5	1	1	7	5	10
Department of Public Works; KwaZulu-Natal	4	2	2	1		4	2	3	3	6
Department of Rural Development and Land Reform; KwaZulu-Natal										10
Department of Transport and Public Works; Western Cape (Roads)	7	2		2			9		1	5
Department of Transport and Public Works; Western Cape (SCM)	2	12	6	4	14	12	10		2	8
Department of Transport, Roads and Public Works; Northern Cape		1			2				1	5
City of Cape Town Metropolitan Municipality (CCTMM)	3	1	4	2	6	3	4		3	2
Ekurhuleni Metropolitan Municipality (EMM)	26	23	19	4	2	5	14	5	15	11
Ethekewini Metropolitan Municipality (EMM)				3	3	5	3	4	14	11
Mangaung Local Municipality								7	1	1

Further indicators of non-compliance with the requirements for the award of tenders is given on the following page, in which the number of tender notices obtained in the *Government Tender Bulletins* and which have not been recorded as being awarded within the last 90 days on iTender/RoP are given (other than those recorded as being cancelled, etc.).

High levels of non-compliance with requirements of the registration of tender awards is suggested for:

- National Department of Public Works
- Department of Transport and Public Works; Western Cape (SCM)
- City of Cape Town Metropolitan Municipality (CCTMM)
- Independent Development Trust (IDT)
- The South African National Roads Agency Ltd
- Department of Transport; KwaZulu-Natal
- Department of Public Works; KwaZulu-Natal
- Department of Rural Development and Agrarian Reform; Eastern Cape
- Department of Public Works; Eastern Cape
- Ekurhuleni Metropolitan Municipality (EMM)
- Department of Health and Social Development; Limpopo
- Department of Infrastructure Development; Gauteng

Number of Tender Notices in Tender Bulletins not Awarded per Quarter

Client	201103	201104	201201	201202	201203	201204
Independent Development Trust (IDT)	3	16	2		2	73
National Department of Public Works	492	336	216	384	636	12
The South African National Roads Agency Ltd	19	17	14	17	23	
Transnet Capital Projects	7	10	12	5		
Transnet Rail Engineering	1	5	7	8	11	
Department of Health and Social Development; Limpopo	34	10				
Department of Infrastructure Development; Gauteng	3	23	13	3		
Department of Public Transport, Roads And Works; Johannesburg		6	14			
Department of Public Works; Eastern Cape	14	3	3	7	22	4
Department of Public Works; KwaZulu-Natal	61	3	2	5		
Department of Public Works; Limpopo	12	22				
Department of Roads and Public Works; Eastern Cape	6	15	2			
Department of Rural Development and Agrarian Reform; Eastern Cape		1		65		
Department of Rural Development and Land Reform; Free State		1	24			
Department of Rural Development and Land Reform; KwaZulu-Natal	10	7	1		3	5
Department of Transport and Public Works; Western Cape (SCM)	60	30	10	98	226	16
Department of Transport, Roads and Public Works; Northern Cape	6	4	5	18		
Department of Transport; KwaZulu-Natal	2	4	26	16	26	
City of Cape Town Metropolitan Municipality (CCTMM)	25	67	42	19	25	4
Ekurhuleni Metropolitan Municipality (EMM)	12	16	15	3	1	
Ethekewini Metropolitan Municipality (EMM)	5		1		18	3
Johannesburg Water	3	3	2	4	8	
Mangaung Local Municipality	4	1	19			

